

**TITLE 11—DEPARTMENT OF PUBLIC SAFETY**  
**Division 45—Missouri Gaming Commission**  
**Chapter 20—Sports Wagering**

**ORDER OF RULEMAKING**

By the authority vested in the Missouri Gaming Commission under section 39(g) of Article III, *Missouri Constitution*, the commission adopts a rule as follows:

11 CSR 45-20.230 is adopted.

A notice of proposed rulemaking containing the text of the proposed rule was published in the Missouri Register on June 16, 2025 (50 MoReg 801–803). Those sections with changes are reprinted here. This proposed rule becomes effective thirty (30) days after publication in the *Code of State Regulations*.

**SUMMARY OF COMMENTS:** The public comment period ended July 16, 2025, and the commission held a public hearing on the proposed rule on July 17, 2025. There were three (3) attendees at the public hearing, but no comments were made. The commission received one (1) written comment on the proposed rule. Commission staff made one (1) comment on the proposed rule. The Joint Committee on Administrative Rules made five (5) comments on the proposed rule.

**COMMENT #1:** Section (1) – The Joint Committee on Administrative Rules suggested adding qualifying language on the types of items required to be purchased from a licensed supplier.

**RESPONSE AND EXPLANATION OF CHANGE:** Agreed and revised.

**COMMENT #2:** Section (2) – The Joint Committee on Administrative Rules suggested revising to clarify all types of complaints received should be maintained in the log.

**RESPONSE AND EXPLANATION OF CHANGE:** Agreed and revised.

**COMMENT #3:** Section (3) – Travis Foley, with BMM Testlabs, suggested revising the language to remove the last sentence because performing quality assurance and pre-compliance testing prior to the product being submitted to the ITL for certification does not affect the ITL’s independence and impartiality.

**RESPONSE AND EXPLANATION OF CHANGE:** Agreed and revised.

**COMMENT #4:** Section (8), Subsections (8)(A) and (8)(C), Section (9), Subsection (9)(B), Section (10), and Section (13) – The Joint Committee on Administrative Rules suggested revising the language as it provided the commission overly-broad authority.

**RESPONSE AND EXPLANATION OF CHANGE:** Agreed and revised.

**COMMENT #5:** Section (14) – The Joint Committee on Administrative Rules suggested revising the language to clarify the acceptable standards.

**RESPONSE AND EXPLANATION OF CHANGE:** Agreed and revised.

**COMMENT #6:** Private Cost Statement – The Joint Committee on Administrative Rules suggested

revising the fiscal note to reflect the private cost to ITLs for providing the commission with copies of their software verification tools.

RESPONSE AND EXPLANATION OF CHANGE: Agreed and revised the fiscal note to reflect this private entity cost.

COMMENT #7: Private Cost Statement – A staff member suggested revising the fiscal note to reflect the number of Retail licensees affected versus the number of systems.

RESPONSE AND EXPLANATION OF CHANGE: Agreed and revised the fiscal note to change the number of Retail licensees affected.

## **11 CSR 45-20.230 SW Supplier Standards**

(1) An SW Supplier licensee who does not manufacture the sports wagering equipment, systems, or supplies that it sells must notify the commission of the specific components being sold by the SW Supplier that it does not manufacture, and must purchase said items from a licensed SW Supplier as directed by the commission if regulatory oversight is necessary for the integrity of sports wagering.

(2) An SW Supplier licensee shall maintain a log of all complaints received relating to sports wagering products and services provided and shall provide the log and supporting documentation to the commission upon request.

(3) Licensed independent testing laboratories (ITLs) shall not participate in the development of any products they are testing and certifying to maintain their independence. Other than to perform an evaluation for regulatory compliance, ITLs shall not participate, consult, or otherwise be involved in the design, development, programming, or manufacturing of any sports wagering equipment, sports wagering system, or any component thereof or modification thereto.

(8) Upon the ITL's certification of sports wagering equipment or systems, a unique identification code or signature acceptable to and approved by the commission shall be assigned to each critical component as defined in 11 CSR 45-20 using a tool, device, mechanism, or other methodology which possesses the ability to export results. The assigned identification code or signature and the means for generating such code or signature shall be included on all certification letters, documents, reports, and databases as determined by the commission.

(A) The ITL shall provide the commission with step-by-step verification procedures for each tool, device, mechanism, or other methodology used to assign the unique identification codes or signatures.

(C) The ITL shall support the verification tools, devices, or mechanisms and replace, repair, update, or upgrade them as deemed necessary by the commission to ensure the integrity of sports wagering.

(9) The ITL shall develop and maintain a database of all sports wagering equipment or systems certified by the ITL for the state of Missouri.

(B) The database and report(s) must be current as of the end of the previous business day and accessible by the commission.

(10) The ITL shall provide, free of charge to the commission, technical and regulatory compliance support. In instances where the ITL providing the support is also conducting the testing, the time allocated for support shall be considered part of the testing process and the ITL may bill the licensee for the cost of the technical support. In instances where the ITL providing the support is not conducting the testing, the commission may require the licensee to reimburse the ITL at the rate the ITL charges licensees for such support.

(13) The ITL shall conduct forensic evaluations or analyses on sports wagering equipment and systems as directed by the commission if there is concern with the integrity of the equipment or system. A final forensic report shall be drafted and provided to the commission outlining all testing performed, the cause of the problem, and the outcome of the investigation, if specifically identified.

(14) The ITL shall maintain copies of the results of any International Organization for Standardization/International Electrotechnical Commission (ISO/IEC) 17020/17025 or similar standard audits or reviews and shall forward a copy of the results to the commission within fifteen (15) calendar days of when they become available to the ITL.

*REVISED PRIVATE COST: The cost to private entities is an estimated annual cost of thirty-five thousand one hundred fifty dollars (\$35,150) versus the estimated annual cost of eighteen thousand seven hundred dollars (\$18,700), which was submitted in the original estimate.*